

Supplementary material of: QUESADA-SILVA, M. *et al.* Turning the tide: elements for the participatory development of a marine bill. *Desenvolvimento e Meio Ambiente*, 62, 856-884, 2023. DOI: 10.5380/dma.v62i0.84629

SUPPLEMENTARY MATERIAL 1 - Semi-structured script to describe the mobilization process.

Why?	<ul style="list-style-type: none">- How did the idea of drafting the Bill 6.969/2013 (PNCMar) come about?- Who supported the idea directly (which institutions)?- What was the motivation?- Why was a participatory process adopted during the drafting of the Bill?- How was the idea of drafting this Bill first publicized?- What were the political/institutional circumstances that favored the drafting of the Bill (context)?
Who?	<ul style="list-style-type: none">- How was this mobilization structured?- The list of participants for each activity is being analyzed. How were these participants chosen for each activity? Were there any specific criteria and/or analyses?- How were these people contacted?- Have specific people and/or institutions been chosen?- Was there any prioritization of which sectors and/or categories of actors to involve?- Was there any prioritization (through a specific criterion or the perception of those responsible for the participatory process) as to which actors had more rights or could better contribute to the drafting of the Bill? If so, who were the people/institutions considered key players?
How? When?	<ul style="list-style-type: none">- Is it possible to divide the participation process into phases? What would these phases be?- When (in which phase) was each engagement method carried out?- What was the purpose of each method? Were these objectives related to specific parts of the Bil (e.g., objectives, principles, instruments, etc.)?- How was the initiative introduced to the participants during each method?- How would you describe each engagement method?- What were the opportunities and challenges for collaboration/negotiation during each method?- Who was responsible for the participation process as a whole? And who was responsible for each method?- How many people/institutions were involved in organizing each method?- How neutral was the moderation of each method?- How did the participants in each method contribute to the drafting of the Bill?- What contributions did the participants make? Why?- Which ones were not considered? Why?- Was there a record of the contributions made by each person/institution?- Was there any subsequent communication to inform participants whether or not their contributions had been taken into account?- Was there any subsequent communication (e.g., reports) to publicize the results of each method? How (e.g., social networks, e-mail)? Have reports/releases been drawn up?- In the case of events open to the public, how did you publicize them beforehand?

SUPPLEMENTARY MATERIAL 2 - Semi-structured script for interviewing Federal Deputies.

- In general, during the committees' proceedings, especially the Committee on the Environment and Sustainable Development (CMADS), how is the involvement of other Deputies and interested parties (e.g., ministries and experts)? Written consultations, meetings, working groups, etc.?
- How is it going specifically for this Bill?
- In the case of the involvement of other parties, not Deputies, would it be possible to retrieve information on the number of meetings? How many participants? Which institutions/sectors were consulted?
- Were specific people or institutions chosen? Was there any prioritization as to which sectors had more rights or could better contribute to the drafting of the Bill? If so, who were the people/institutions considered key players?
- What is your perception of these other actors in terms of their willingness (or not) to collaborate in the development of the Bill?
- What contributions were made by the actors? Why? Was there any subsequent communication to let them know whether or not the contributions had been taken into account?
- Finally, does the Deputy think social mobilization has contributed positively to the Bill progress in Congress?

SUPPLEMENTARY MATERIAL 3 - Questions from the feedback questionnaire sent to participants involved in the development process of Bill 6.969/2013.

Question	Answer options
1. State (residence)	One of the 27 federative units or 'Outside Brazil'
2. Gender	Female; Male; Other; Prefer not to say
3. Which group do you fall into?	Federal Government; State Government; Municipal Government; Educational or Research Institution; Non-Governmental Organization; Artisanal Fisher / Coastal Community; Private Sector; Other
4. How did you get involved in developing the Bill 6.969/2013? (More than one answer possible)	I sent comments to Congress (individually or in groups); I was individually consulted on some version of the Bill; I was interviewed about public policies for the sea; I took part in a public hearing(s); I took part in a workshop in the Botanical Garden of RJ; I participated in a meeting(s) with Deputies; I participated in a meeting(s) with the NGO SOS Mata Atlântica; I participated in a seminar(s) (in person/online); Other methods of participation; I did not participate in any activity.
5. How do you see the participatory process of the development and legislative proceedings of the Bill?	Very participative; Participative; Little participation; I don't know.
6. How do you see the representation of different groups of actors throughout of the development and legislative proceedings of the Bill?	Very representative; Representative; Little representation; I don't know.
7. Do you think any of the groups below had more influence on developing the Bill? (More than one answer possible)	No / None; Federal Government; State Government; Municipal Government; Educational or Research Institution; Non-Governmental Organization; Artisanal Fisher / Coastal Community; Private Sector; Don't know; Other
8. Do you think the Bill will advance coastal management and governance?	Yes; No; Maybe
9. Why? Explain briefly.	

10. What is your opinion of the current version of the Bill compared to the original 2013 version? (Versions attached to the invitation email)	Better than the original version; Similar to the original version (minor changes); Worse than the original version; I don't know.
11. The Bill was publicized in different media and events. In which of the following media do you remember reading/hearing about the proposal? (More than one answer possible)	Print media (e.g., newspapers and magazines); Electronic media (e.g., websites and blogs); Social networks (e.g., Facebook, Instagram, Twitter, WhatsApp); Invitation to Public Hearings; Programming of public or scientific events (in person/online); Other
12. What is your perception of the engagement methods in the Bill discussion? (More than one answer possible)	Positive and transparent; Long and time-consuming process; Difficult to follow; I don't know.
13. What was it like for you to contribute to the development of such Bill?	Very difficult to contribute / Very technical legal aspects; Initially difficult, but gradually I understood the type of content and format of a law; Easy to contribute; I didn't contribute; I don't know.
14. Do you feel that your contributions have been considered (If not accepted, at least discussed)?	They were discussed and accepted; They were discussed and partially accepted; They were discussed but not accepted; They weren't even discussed; I didn't contribute; I don't know.
15. Did you learn any new knowledge about the topics below during the process of developing this Bill? (More than one answer possible)	Coastal/marine environment; Coastal/maritime activities; Coastal/marine environmental law; Coastal/marine management; Legislative process; I didn't learn anything new; Other
16. Would you like to continue participating in the process of developing public policies for Brazil's Coastal-Marine System?	Yes; No; Maybe
17. What is your general assessment of the process of developing the Bill 6.969/2013? Explain. If the evaluation is negative, indicate how it could be improved.	
18. What are your suggestions for future participatory policy-making processes for Brazil's Coastal-Marine System?	
19. Use this space to leave comments about this survey (questions or suggestions) and/or leave your email address if you would like to receive more information about the development of this survey.	

SUPPLEMENTARY MATERIAL 4 – Engagement activities of the developing process of Bill 6.969/2013.

Phase	Date	Activity (State)	Organizer	Leg/Mob	Method	Active Part.	Passive Part.
I	Aug/2012	Interview for diagnosis of public policies for the sea (NA)	SOSMA	Mob	Interview	72	0
I	Apr/2013	Seminar on 25 years of the Federal Constitution and the protection of coastal and marine ecosystems (DF)	CMADS, FPAmbientalista, SOSMA	Leg/Mob	Seminar	13	45

I	May/2013	IX Viva a Mata - National Meeting for the Atlantic Forest (SP)	SOSMA	Mob	Seminar	4	NA
I	Jun/2013	Oceans and Society: 25 Years of the National Coastal Management Plan (SP)	USP	Mob	Seminar	3	200
I	Sep/2013	Workshop to formulate public policies for the sea (Botanical Garden, RJ)	SOSMA	Mob	Workshop	26	0
I	2013	Consultations on the draft Bill (NA)	SOSMA	Mob	Consultation	5	0
I	Oct/2013	Sector meeting: Navy (DF)	SOSMA	Mob	Consultation	7	0
II	Jun/2014	FPAmbientalista breakfast to launch Bill booklet (DF)	FPAmbientalista, SOSMA	Leg/Mob	Seminar	12	30
II	Sep/2014	Sector meeting: FIESP/COMPESCA - GT INDUSTRIAL FISHING (SP)	SOSMA	Mob	Consultation	16	0
II	Aug/2015	State Public Hearing (BA)	FPAmbientalista-BA, SOSMA	Leg	Public Hearing	4	250
II	Sep/2015	FPAmbientalista-SP meeting to debate the Bill (SP)	FPAmbientalista-SP, SOSMA	Leg	Public Hearing	8	30
II	Sep/2015	National Seminar on the Planning of Artisanal Fishing (DF)	MPA, MMA	Mob	Seminar	1	NA
II	Sep/2015	CMADS-CE meeting to debate the Bill (CE)	CMADS-CE, SOSMA	Leg	Public Hearing	9	80
II	Sep/2015	Meeting of the CDH-SC to debate the Bill (SC)	CDH-SC, SOSMA	Leg	Public Hearing	9	50
II	Oct/2015	FPAmbientalista-RJ meeting to debate the Bill (RJ)	FPAmbientalista-RJ, SOSMA	Leg	Public Hearing	5	120
II	Nov/2015	CMADS Federal Public Hearing (DF)	CMADS	Leg	Public Hearing	5	45
II	Apr/2018	Official poll on the website of the Chamber of Deputies (NA)	Chamber of Deputies	Leg	Consultation	7	0
II	Jul/2018	IX Brazilian Congress of Conservation Units: Symposium 01 - Integrated actions for ocean conservation (SC)	CBUC	Mob	Seminar	14	NA

II	Apr/2019	FPAmbientalista Breakfast to launch the PainelMar's HOB Program (DF)	FPAmbientalista, PainelMar	Leg/Mob	Seminar	7	NA
II	Apr/2019	CMADS Public Hearing: SDG 14 with a focus on Marine Spatial Planning (DF)	CMADS	Leg	Public Hearing	5	80
II	Jun/2019	Meeting with representatives from different ministries (DF)	Civil House	Leg	Concertation meeting	18	0
II	Jun/2019	Meeting on the federal government's final position (DF)	Civil House	Leg	Concertation meeting	11	0
II	May/2020	PanelMar's HOB Program Webinar on Bill 6969/2013 (NA)	PainelMar	Mob	Seminar	7	1332*
II	Jun/2020	FPAmbientalista webinar on PL 6969/2013 (NA)	FPAmbientalista, SOSMA, Women's League for the Ocean, PainelMar	Leg/Mob	Seminar	14	964*
II	Jun/2020	Green Sea Project webinar on Bill 6969/2013 (NA)	Green Sea Project	Mob	Seminar	3	257*
II	Aug/2020	IO/FURG Future Scenarios of Marine Sciences Webinar: Public Policies for the Coastal Zone and the Sea (NA)	FURG	Mob	Seminar	4	196*
II	Aug/2020	Meeting between the Bill's rapporteur and environmentalists (NA)	Deputy rapporteur of the bill	Leg	Consultation	7	0
II	Aug/2020	Meeting between the Bill's rapporteur and the Secretariat for Aquaculture and Fisheries (NA)	Deputy rapporteur of the bill	Leg	Concertation meeting	7	0
II	Aug/2020	Meeting between the Bill's rapporteur and experts in coastal and marine management (NA)	Deputy rapporteur of the bill	Leg	Consultation	26	0
II	Aug/2020	Meeting between the Bill's rapporteur and the Navy (NA)	Deputy rapporteur of the bill	Leg	Concertation meeting	13	0

II	Aug/2020	Echoing Sustainability Webinar: Bill 6969/2013 - The importance of a legal framework for coastal management (NA)	Ecoando Sustentabilidade	Mob	Seminar	3	418*
II	Aug/2020	Echoing Sustainability Webinar: Bill 6969/2013 - Sustainable Foundations for the Ocean Decade (NA)	Ecoando Sustentabilidade	Mob	Seminar	4	228*
II	Sep/2020	Tidal Dialogues Webinar: Bill 6969/2013 - Challenges and opportunities for traditional fishing communities (NA)	Fishers' Pastoral Council	Mob	Seminar	3	NA
II	Oct/2020	Comments on Bill 6.969/2013 (NA)	GERN-UnB	Mob	Consultation	12	485*

LEGEND: Leg = Legislative; Mob = Social mobilization; Part. = Participants; NA = Not applicable/Could not be identified; (*) views until 11/11/2020.